Lead Exposure and the Black-White Test Score Gap

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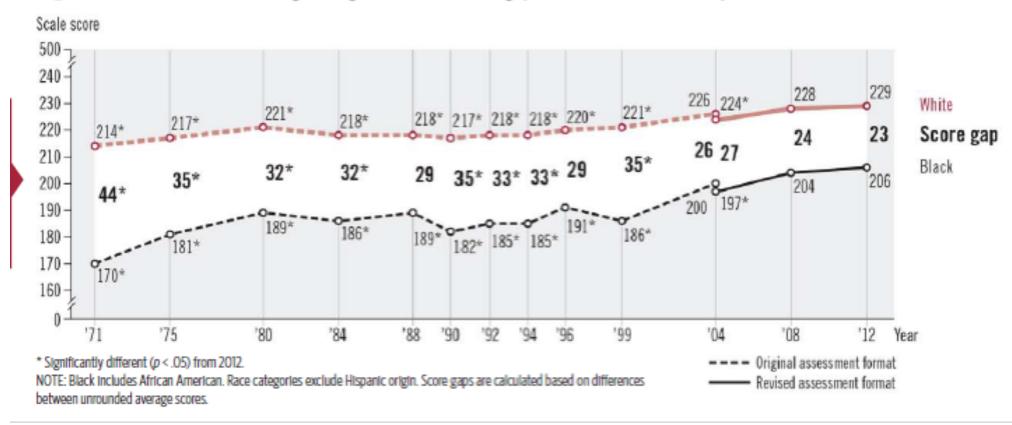
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Racial Disparities in Test Scores

Figure 7. Trend in NAEP reading average scores and score gaps for White and Black 9-year-old students



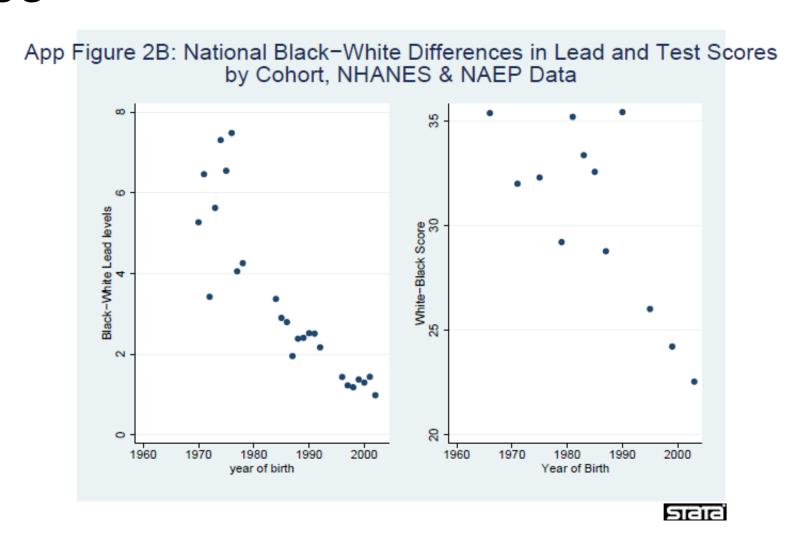
Large literature examining causes of the gap

- Reviewed by Jencks and Phillips, eds (2008 and 2011) and Magnuson and Waldfogel, eds (2008)
- Consider the following factors:
 - Family income
 - Family structure
 - Parenting practices
 - Quality of educational inputs
 - School segregation (Reber, 2010; Guryan, 2004)
 - Neighborhood segregation (Card and Rothstein, 2007)
- Even considering all the above factors, substantial gaps remain

Two Related Questions:

- Can environmental inequality explain any of the racial gap in test scores?
 - African-Americans disproportionately exposed to pollutants
 - Conditional on exposure, may have fewer resources to counter negative effects (eg, nutrition)
 - Conditional on exposure, institutional response may differ
- Can environmental regulation reduce disparities in test scores?

Trends in racial disparities in lead & test scores



Greater Exposure of African-Americans to Lead

- Nationally, African Americans more likely to live in old (pre 1978) housing
- Within RI, differences even greater with respect to the oldest housing
 - Due to concentration of African American in the core urban parts of the state
 - 60% of poor whites live in the urban core, 89% of poor blacks do

	RI Share	RI Share in Housing Built	
	Pre 1978	Pre 1945	
Black	0.83	0.52	
White	0.74	0.37	
<=100% FPL	0.81	0.43	
>=200% FPL	0.76	0.4	

Structure of The Research:

- Document disparities in lead levels by race and income
- Examine a policy aimed at reducing lead levels among RI children
 - Disproportionate declines in the lead levels of African American & the poor
- Link declining disparities in lead levels with declining disparities in test scores
- Link lead exposure with disciplinary infractions in school (suspensions)
 - The same level of lead exposure is more likely to result in a school suspension among African American children than among white children

RI Data Made this Possible

- Data on child blood lead levels (BLLs) in first 72 months of life (RIDOH) linked with third through eight grade test scores (RIDE)
- Covers birth cohorts 1997-2005 in the state.
 - In RI, 80% of all children screened at least once by 36 months
 - In RI, 15-20% in private school as of 2010
 - Final sample of 70,000 linked children

Figure 3B: Trends in Lead by Child Characteristic By Race By Income 9 2 က 2 N 2004 2004 2000 2002 2000 2002 1998 1998 Year & Quarter of Birth Year & Quarter of Birth Black White Free Lunch Not Free Lunch



DOH policy to mitigate lead hazards

- Provided landlords with information and modest funding to reduce lead hazards in rental properties starting in 1998
- If landlord effectively reduced lead hazards, provided a "Lead safe" certificate (more carrot than stick)
 - Incentive for the landlords: reduces legal liability
- Neighborhoods with the most certificates by 2010 were characterized by:
 - High rates of old housing
 - High lead levels in 1997
 - High rates of African American families
 - High rates of poor families

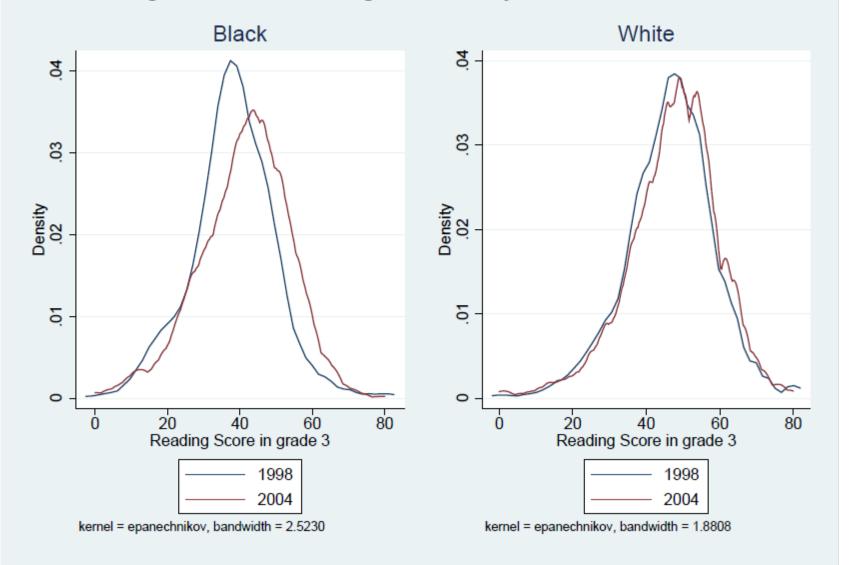
Effect Size

- Average lead levels fell from 4 to 2.5 over this period
- On average, the rise in DOH certificates can explain 15-20% of this decline.
- DOH certificates not evenly distributed across the state: living in a neighborhood that received a high number of certificates, associated with slightly less than a doubling of the decline in lead levels

Can lead certificates explain the disproportionate decline in lead among black children?

- More certificates in neighborhoods with a larger share black
- Within neighborhoods, black children's lead levels disproportionately affected by certificate availability
- Of the 2.3 point decline in average lead levels among African Americans for 1998-2004 birth cohorts, 52% is explained by the rise in certificates.

Figure 5C: Reading Scores by Race & Cohort



Trends in disparities in test scores

- Racial gap in test scores fell from 9.7 for those born in 1998 to 6.3 for those born in 2004 (from 70% to 45% of a standard deviation).
- Based on our estimates, the decline in the racial gap in lead levels explains half of the decline in the test score gap.
- Income gap in test scores and lead both fell, but by smaller amounts:
 - Income test score gap fell from 9.3 to 8.4 (67% to 60% of a std deviation)
 - Income lead level gap fell from 1.83 to 0.99

Lead and School Suspensions

- Separate study using data on 120,000 children with linked lead and school
- A 1 ug/dl increase in average BLL increased the probability of ever being suspended by 6 % among boys
- Reductions in blood lead over the 15 year period 1990-2004 can explain a third of the 72% decline in suspensions observed over this time period.
- In RI, black school children are twice as likely to be suspended as white children, suggesting that lead exposure may play a role in explaining these disparities.

Conclusions

- African American children more likely to exposed to lead, conditional on household income, because they are more likely to reside in the older, urban areas of the state
- RI policy targeted and disproportionately reduced the lead levels of African American and low income children
- The resulting declines in racial disparities in lead exposure can explain a substantial share of the recent decline in racial test score disparities.
 - Eliminating the black-white test score gap single most effective way to reduce racial economic inequality (Jencks and Phillips, 2011)
- The declines in lead levels also resulted in significant reductions in school suspensions, which disproportionately affect African American children
- Policy Implications: Targeting environmental regulation at children at greatest risk has the potential to reduce disparities in future educational and, ultimately, economic outcomes